

**CITY OF YORK COUNCIL  
SUMMONS**

All Councillors, relevant Council Officers and other interested parties and residents are formally invited to attend a meeting of the **City of York Council** at **The Citadel, Gillygate, York, YO31 7EA** to consider the business contained in this agenda on the following date and time

Thursday, 13 December 2018 at 6.30 pm



# The Citadel

A Hatton,  
Corporate  
Director of  
Children,  
Education &  
Communities

N Ferris,  
Corporate  
Director of  
Economy &  
Place

Democracy  
Officer

D Steel,  
Head of  
Civic &  
Democratic  
Services

A Docherty,  
AD Legal &  
Governance

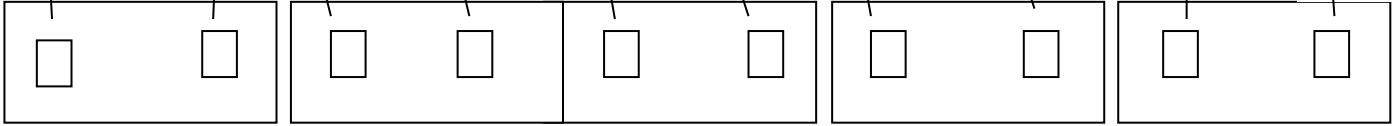
Cllr K Orrell,  
Lord Mayor

M Weastell  
Chief  
Executive

I Floyd, Deputy Chief  
Exec/ Director of  
Customer & Corporate  
Services

M Melvin, Interim  
Corporate  
Director of  
Health, Housing  
and Adult Social  
Care

S Stoltz,  
Director  
of Public  
Health



Cllr P Dew	Cllr J Brooks
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Cllr K Myers	Cllr I Gillies
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Cllr A Waller	Cllr N Ayre
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Cllr C Runciman	Cllr K Aspden
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Cllr T Richardson	Cllr S Rawlings
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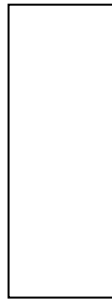
Cllr J Galvin	Cllr J Gates
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Cllr H Douglas	Cllr S Lisle
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Cllr P Doughty	Cllr C Steward
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Cllr H Shepherd
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Cllr F Derbyshire
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Palantypists
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Cllr A Reid	Cllr S Fenton
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Cllr C Cullwick	Cllr S Jackson
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Cllr I Cuthbertson	Cllr S Hunter
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Vacant	Cllr A Mason
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Cllr S Mercer	Cllr M Warters
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Cllr D Carr	Cllr J Hayes
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Cllr N Barnes	Cllr M Wells
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Cllr J Crawshaw	Cllr D Myers
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Cllr J Looker	Cllr S Barnes
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Cllr M Cannon	Cllr D Williams
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Cllr A D'Agorne	Cllr D Craghill
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Cllr J Flinders	Cllr K Taylor
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Cllr B Boyce	Vacant
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Cllr M Pavlovic	Cllr T Funnell
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Cllr L Kramm	Cllr D Taylor
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# AGENDA

## 1. **Declarations of Interest**

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

## 2. **Minutes** (Pages 1 - 24)

To approve and sign the minutes of the Council meeting held on 25 October 2018.

## 3. **Civic Announcements**

To consider any announcements made by the Lord Mayor in respect of Civic business.

## 4. **Public Participation**

At this point in the meeting, any member of the public who has registered to address the Council, or to ask a Member of the Council a question, on a matter directly relevant to the business of the Council or the City, may do so. The deadline for registering is **5:00pm on Wednesday 12 December 2018**.

To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

### **Filming, Recording or Webcasting Meetings**

Please note this meeting will be filmed and webcast and that includes any registered public speakers, who have given their permission. This broadcast can be viewed at <http://www.york.gov.uk/webcasts>.

Residents are welcome to photograph, film or record Councillors and Officers at all meetings open to the press and public. This includes the use of social media reporting, i.e. tweeting. Anyone wishing to film, record or take photos at any public meeting should contact the Democracy Officer (whose contact details are at the foot of this agenda) in advance of the meeting.

The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at [http://www.york.gov.uk/download/downloads/id/11406/protocol\\_for\\_webcasting\\_filming\\_and\\_recording\\_of\\_council\\_meetings\\_20160809.pdf](http://www.york.gov.uk/download/downloads/id/11406/protocol_for_webcasting_filming_and_recording_of_council_meetings_20160809.pdf)

## 5. Petitions

To consider any petitions received from Members in accordance with Standing Order No.15. Notice has been received of five petitions to be presented by:

Councillor Crawshaw, on the topic of delays to the flood defences at Clementhorpe, in the Mickelgate Ward.

Councillor Hunter, to present four petitions as follows:

- (i) regarding the following improvements prior to any further building work starting in the Hob Moor area:
  - Improving the access along Kingsway West/Ascot Way, removing where necessary, the grass verge
  - Providing dropped kerbs of lay-by parking where this doesn't already exist
  - Providing alternative, modern, children's play facilities before any existing provision is removed
- (ii) regarding having roads and footpaths in the Ridgeway area repaired and, where necessary, resurfaced and that grass verges be "edged" and hedges trimmed back so that the original widths of footpaths are restored.
- (iii) regarding having roads and footpaths (including speed cushions) at the low numbered end of Askham Lane repaired and that grass verges be "edged" and that hedges/trees are trimmed back so that the original width of the footpath is restored.
- (iv) calling on Talk Talk to repair the footpaths and verges that they have damaged during their works.

**6. Report of Executive Leader and Executive**

**Recommendations and Questions (Pages 25 - 34)**

To receive and consider a written report from the Leader and, to answer questions on the work of the Executive, and the Executive recommendations for approval, as set out below:

Meeting	Date	Recommendations
Executive	29 November 2018	Minute 76: York Central Enterprise Zone Investment Case <a href="https://democracy.york.gov.uk/ieListDocuments.aspx?Clid=733&amp;MId=10474&amp;Ver=4">https://democracy.york.gov.uk/ieListDocuments.aspx?Clid=733&amp;MId=10474&amp;Ver=4</a>
		Minute 77: Capital Programme - Monitor 2 2018/19 <a href="https://democracy.york.gov.uk/ieListDocuments.aspx?Clid=733&amp;MId=10474&amp;Ver=4">https://democracy.york.gov.uk/ieListDocuments.aspx?Clid=733&amp;MId=10474&amp;Ver=4</a>

**7. Report of Deputy Leader and Questions (Pages 35 - 44)**

To receive and consider a written report from the Deputy Leader and, to question the Deputy Leader thereon.

**8. Motions on Notice**

To consider the following Motions on Notice under Standing Order 22:

**Motions submitted for consideration directly by Council, in accordance with Standing Order 22.1**

(i) From Councillor Crawshaw

Children & Young People's Emotional Health and Wellbeing

Council notes that:

1 in 8 Children & Young People aged 5-19 in England

have a recognisable mental health disorder, rising to 1 in 6 amongst 17-19 year olds with a fifth of girls in this age group having self-harmed or tried to kill themselves;

The top priority for York's 5351 Young People who took part in the 2018 UK Youth Parliament's "Make Your Mark" survey was mental health;

A range of factors can negatively impact upon the emotional health and well-being of Children & Young People but as a Council we recognise that:

- Children from low-income households are four times more likely to experience poor mental health than their peers;
- Children with an EHCP (formerly a statement of SEND) are nine times more likely to experience poor mental health than their peers;
- Increasingly narrow school curriculums and a growing emphasis on high stakes testing have a negative impact on the emotional health and well-being of Children and Young People.

Council acknowledges that:

- Support for young people experiencing mild to moderate mental health difficulties is not always available fast enough or at an early enough stage to prevent escalation;
- Accessing CAMHS services in York takes too long and thresholds are too high;
- York's A&E admissions for self harm in children and young people are the highest in the Yorkshire and Humber region;
- York's suicide rate is far too high, placing us in the bottom three in the region;
- Substance misuse amongst Under 18s in York is rising.

The Youth Parliament argues that mental health services should be improved with young people's help and should be available in schools. Public Health

England considers developing resilience during childhood a powerful way of preventing or minimising mental health problems in adulthood.

Council believes that:

Signs of poor mental health and distress can be viewed as an understandable and reasonable response to difficult life circumstances meaning that interventions to tackle the root causes of poor mental health as well as those addressing its effects are required;

The School Well-Being Service and Substance Misuse support services should both be given greater priority when it comes to the setting of the council's annual budget;

Mental Health outcomes for the city's young people should be given parity with educational outcomes when council officers are evaluating city-wide school performance and improvement;

Schools and Colleges cannot reasonably be expected to manage this crisis alone and without appropriate resource.

Council resolves:

- To request the Executive to formally consult York Youth Council, York's Members of the Youth Parliament, I Still Matter, Show Me That I Matter, York's schools' and colleges' pastoral leads, the Youth Offending Team and other such relevant bodies on the sufficiency of existing Child and Adolescent mental health support services in the city;
- That Leaders of all political groups jointly write to the Vale of York CCG calling for more funding to be made available for CAMHS services in the city;



- To ask the Executive Leader to write to the Secretary of State for Education expressing Council's deep concern at the negative impacts of insufficient school funding, high-stakes testing and low household incomes on the emotional health and well-being of York's Children & Young People.

(ii) From Councillor K Myers

Parks and Open Spaces

Council notes that continuing development within York, although welcome and necessary, will, without proper planning, reduce open amenity space both in the city centre and in outlying villages.

There are growing mental health problems relating to stress throughout the UK, to which York is not immune, which the development of small, informal parks ('pocket parks') could help address by creating areas of peace and tranquillity.

Such spaces need not be extensive or expensive to run, for example the Bar Walls have at least six areas already identified which could be used to install a few bench seats and a waste bin.

It might also be possible to encourage some of these 'pocket' parks to become 'pocket' allotments should there be community interest in doing so.

Whilst much work has been done by councillors of all parties, neighbourhood groups and other organisations to create and care for 'pocket' parks and small areas of informal green space, there is a lack of systematic identification and support which prevents the development of as many of these green spaces as possible.

Council therefore requests a report to an early meeting

of the Executive in 2019 which will involve officers liaising with ward councillors, community groups and others to identify land (whether council owned or acquirable) throughout all parts of the city that could lend itself to the installation of small, informal open spaces and parks.

(iii) From Councillor Fenton

Provision for electric charging points for vehicles in new homes and businesses

This Council notes that the Secretary of State for Environment, Food and Rural Affairs, has announced a Government plan to ban the sale of all petrol and diesel cars by 2040. With this being the case, over the next 23 years, the UK and the City of York will have to increase the provision of charging points to provide the infrastructure to fuel electric vehicles.

This Council further notes:

- New electric vehicles can only be supported if there are charging points available;
- The importance of good air quality to public health and wellbeing in York, as research suggests poor air quality contributes to 40,000 premature deaths in the UK every year;
- Installing charging infrastructure is essential for local authorities to support the move to lower emissions and help residents make the switch to electric;
- If the UK exits the EU, that further opportunities to participate in programmes under the umbrella of the European Environment Agency, will be lost.

The council has the opportunity to make a significant contribution to reducing carbon emissions and helping

to meet the objectives as set out in the Paris Agreement.

Therefore, this Council resolves:

- That the Executive be requested to commission a report on how the Council's planning policies can be updated to require all new housing and commercial planning applications to City of York Council to be future proofed to ensure the provision of adequate electric vehicle charging points.
- That the Council commits to engaging with neighbouring authorities and other relevant stakeholders (for example, business owners and retail groups) to promote the adoption of electric and low emission vehicles, including through the identification of future electric vehicle charging schemes.
- That council officers' work on proposals to identify future opportunities to install Electric Vehicle Charging points within council owned car parks, secondary shopping areas and out of city centre retail areas.

(iv) From Councillor Williams

#### Crime and Anti-social Behaviour (ASB)

Council notes:

That figures for 2017-18 show crime is rising in York and North Yorkshire, including notably:

- Domestic burglary (inc. attempts) up 65%, and at the highest rate for six years,
- Number of incidents of violent crime within the city centre highest for at least a decade;

- Violence against the person highest for at least a decade;
- Most indicators for domestic violence highest for at least a decade.

This has come at a time when, due to austerity, and despite the Police and Fire Commissioner's commitment to increase numbers, police officers have been cut by 136 since austerity started in 2010.

Furthermore, probation services are in crisis following the botched 2014 privatisation, which the Government was forced to alter in July of this year.

In addition to the impact of Universal Credit, Council also notes the link between significant service cuts by this council in areas including early intervention and prevention services and youth services, and the rising incidence of crime and anti-social behaviour in the city. Pending cuts to substance misuse services will further add to this problem.

In the past 12 months alcohol misuse was a factor in 4,500 cases of crime and ASB in York, and almost a quarter of all arrestees declared a drug or alcohol dependency.

Council recognises that in communities across our city, York residents feel that anti-social behaviour is increasing and at a low level is ignored by local agencies, whilst the visible presence of Police on our streets is declining. Many residents avoid the city centre in the evenings and weekends due to drunken behaviour in the heart of our city.

This Council therefore resolves:

- To request Executive commissions a report examining the reasons for rising crime and ASB in the city in order to inform responses to it;
- To lobby the Police and Fire Commissioner

through the council leader and chief executive to increase the numbers of frontline police officers for York;

- To work with partners to improve joined-up working in areas such as probation and community payback, anti-social behaviour, substance misuse and health issues.

**9. Questions to the Leader or Executive Members**

To question the Leader and/or Executive Members in respect of any matter within their portfolio responsibility, in accordance with Standing Order 20.

**10. Report of Executive Member (Pages 45 - 52)**

To receive a written report from the Executive Member for Housing & Safer Neighbourhoods, and to question the Executive Member thereon, in accordance with Standing Order 19.

**11. Report of the Chair of the Customer and Corporate Services Scrutiny Management Committee (Pages 53 - 56)**

To receive a report from Councillor Williams, the Chair of the Customer & Corporate Services Scrutiny Management Committee (CSMC) on the work of scrutiny.

**12. Recommendations of the Gambling, Licensing & Regulatory Committee (Pages 57 - 58)**

Meeting	Date	Recommendations
Gambling, Licensing & Regulatory Committee	6 November 2018	Minute 22: Gambling Act 2005 - Statement of Licensing Policy <a href="https://democracy.york.gov.uk/ieListDocuments.aspx?Clid=606&amp;MIId=10528&amp;Ver=4">https://democracy.york.gov.uk/ieListDocuments.aspx?Clid=606&amp;MIId=10528&amp;Ver=4</a>

**13. Recommendations of the Planning Committee** (Pages 59 - 64)

Meeting	Date	Recommendations
Planning Committee	15 November 2018	Minute 44: Amendments to Committee Terms of Reference and Delegation to Officers Report <a href="https://democracy.york.gov.uk/ieListDocuments.aspx?Clid=132&amp;MId=10596&amp;Ver=4">https://democracy.york.gov.uk/ieListDocuments.aspx?Clid=132&amp;MId=10596&amp;Ver=4</a>

**14. Appointments and Changes to Membership** (Pages 65 - 66)  
To consider the appointments and changes to membership of committees and outside bodies set out on the list attached to this summons.

**15. Urgent Business**

Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officers

Catherine Clarke and Louise Cook (job share)

Contact details:

- Telephone – (01904) 551031
- Email [catherine.clarke@york.gov.uk](mailto:catherine.clarke@york.gov.uk) and [louise.cook@york.gov.uk](mailto:louise.cook@york.gov.uk)

(If contacting by email, please send to both Democracy Officers named above).

For more information about any of the following please contact the Democratic Services Officers responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

**This information can be provided in your own language.**

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550